

# Climate Change, Climate Policy, and Carbon Capture, Utilization, and Storage

# Agenda

## **Keynote Address**

Brad Crabtree (Great Plains Institute)

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## **Federal Legislative Update — Climate Change and Carbon Capture Utilization and Storage (CCUS) Policies and Initiatives**

**Speakers:** Eric Cesnik (Nixon Peabody) and Ryan Edwards (Office of Senator Sheldon Whitehouse D-RI)

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## **Presentation — Summary of IRC 45Q**

**Speakers:** Ellen Friedman (Nixon Peabody) and Brad Crabtree (Great Plains Institute)

## **Panel Discussion — CCUS Engineering, Design and Innovation**

**Speakers:** Paul Plath (E3 Consulting), and Damien Gerard (OGCI Climate Investments)

**Moderator:** Ernie Chung (Nixon Peabody)

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## **Panel Discussion — Financing CCUS; Monetization of 45Q Tax Credits**

**Speakers:** Matt Shanahan (Marathon Capital), Stephen Johnson (Illinois Clean Fuels), Bret Logue (GrandView Capital)

**Moderator:** Shariff Barakat (Nixon Peabody)

Keynote:

# Financing Carbon Capture Technologies: IRC 45Q Monetization Strategies



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INSTITUTE**

Better Energy.  
Better World.

**Brad Crabtree** | Vice President, Carbon Management, Great Plains Institute



# Great Plains Institute: Background

## Mission

[GPI](#) works collaboratively with government, industry, labor, agriculture, NGOs and other stakeholders transform the energy system to benefit the economy and the environment.

## Objectives

Increase energy efficiency and productivity.

Decarbonize electricity production.

Electrify the economy and adopt zero and low-carbon fuels.

Capture carbon for beneficial use and permanent storage.

...transform the energy system  
to benefit the economy and the  
environment.



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## CARBON CAPTURE COALITION

A diverse partnership of 60+ energy, industrial and technology companies, labor unions, and environmental, clean energy and agricultural organizations dedicated to fostering economywide deployment of carbon capture.

Carbon  
Capture  
Leadership  
Council

Brings together top industry, government, labor, NGO and philanthropic leaders to advance a national technology, policy and deployment agenda.

## STATE CARBON CAPTURE WORK GROUP

Convened by former Gov. Matt Mead (R-WY) and Gov. Steve Bullock (D-MT), the Work Group brings together officials from 15 states to support carbon capture and CO<sub>2</sub> pipeline infrastructure deployment.

REGIONAL  
CARBON  
CAPTURE  
DEPLOYMENT  
INITIATIVE

Initiatives of state officials and stakeholders to promote regional-scale deployment of carbon capture and CO<sub>2</sub> pipeline infrastructure in Midwestern and Western states.

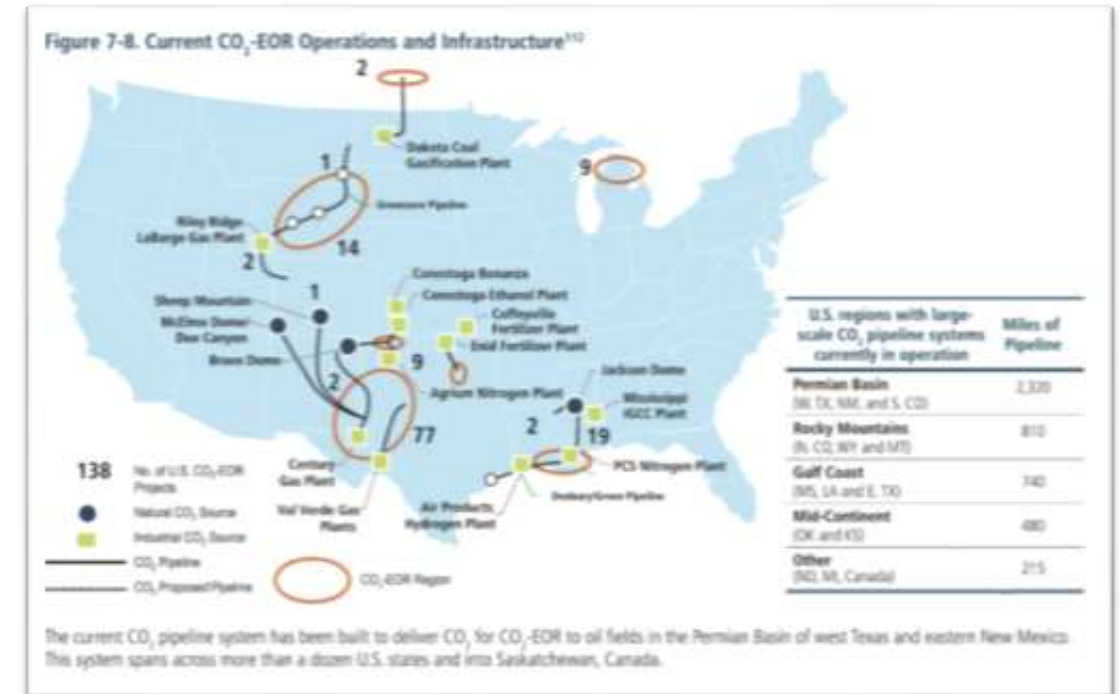


Bipartisan initiative of governors to provide leadership, focus and a stronger state voice for mutual carbon capture policy and deployment priorities.

# Carbon Capture Works:

Efforts to Deploy CO<sub>2</sub> Capture and Pipeline Infrastructure Build on Nearly 50 Years of Commercial Experience

- 1972:** Val Verde Gas Processing Plants in Texas
- 1982:** Koch Nitrogen Company Enid Fertilizer Plant in Oklahoma
- 1986:** Exxon Shute Creek Gas Processing Facility in Wyoming
- 2000:** Dakota Gasification's Great Plains Synfuels Coal Gasification Plant in North Dakota
- 2003:** Core Energy/South Chester Gas Processing Plant in Michigan
- 2009:** Chaparral/Conestoga Energy Partners' Arkalon Bioethanol Plant in Kansas
- 2010:** Occidental Petroleum's Century gas processing plant in Texas
- 2012:** Air Products Port Arthur Refinery Hydrogen Production in Texas
- 2012:** Conestoga Energy Partners/PetroSantander Bonanza Bioethanol Plant in Kansas
- 2013:** ConocoPhillips Lost Cabin Gas Processing Plant in Wyoming
- 2013:** Chaparral/CVR Energy Coffeyville Fertilizer Gasification Plant in Kansas
- 2014:** SaskPower Boundary Dam Coal Power Plant Post-Combustion Capture Retrofit in Saskatchewan
- 2015:** Shell Quest hydrogen production at bitumen upgrader in Alberta.
- 2016:** Emirates Steel's Mussafah direct reduction iron plant in the United Arab Emirates.
- 2017:** NRG Petra Nova Coal Plant Post-Combustion Retrofit in Texas
- 2017:** Archer Daniels Midland large-scale ethanol capture in Illinois



**Nearly 5,000 miles of CO<sub>2</sub> Pipeline Infrastructure in the U.S.**



# Carbon Capture is Scalable and Delivers Domestic Energy Production, Jobs & Emissions Reduction Benefits

- U.S. oil industry has purchased, transported and injected nearly 1.5 billion tons of CO<sub>2</sub> over the past half century with no fatalities, serious injuries, or major environmental incidents (~65 million tons of CO<sub>2</sub> annually; nearly 4 percent of U.S. oil production).
- Geologically storing industrial and power plant CO<sub>2</sub> through enhanced oil recovery (EOR) results in an estimated net lifecycle emissions reduction of 37 percent, *including the additional oil produced (IEA analysis)*.
- Saline geologic storage of CO<sub>2</sub> has been demonstrated successfully at scale (e.g. ADM in Illinois and Equinor in the North Sea) and achieves even greater lifecycle emissions reductions, including potentially atmospheric carbon removal for negative emissions.
- More than a niche: Over a century's worth of U.S. annual stationary source emissions can be stored in oil and gas fields; thousands of years' worth in saline formations.
- Carbon capture provides direct economic and fiscal benefits from oil and other related energy production, and it protects and creates good-paying, highly-skilled jobs across the value chain of capture, pipeline transport, use and storage.

# Carbon Capture: Essential to Meeting Mid-Century Climate Goals and Doing So Affordably

- Under the IEA's scenario to limit warming to 2 degrees C, carbon capture contributes 14% of cumulative 2015-2050 CO<sub>2</sub> reductions and 20% annually by 2050.
- Carbon capture is an essential control strategy for industrial sources, not just coal and natural gas power generation:
  - In IEA's 2° scenario, 45% of CO<sub>2</sub> captured comes from industrial sources.
- The IPCC's 5th Assessment finds that carbon mitigation under the 2 degree C scenario costs 138% more, if carbon capture is excluded.
- Recent IPCC modeling of 1.5 degree C scenario: Meeting this goal requires extensive deployment of carbon capture at power and industrial facilities *and* removal of CO<sub>2</sub> from the atmosphere through direct air capture, biomass and carbon capture, and other strategies.





# Carbon Capture Unites Diverse Interests

## as Reflected in 60+ Coalition Membership

Greene Street Capital  
Impact Natural Resources LLC  
ION Engineering LLC  
International Brotherhood of  
Boilermakers  
International Brotherhood of Electrical  
Workers  
Jackson Hole Center for Global Affairs  
Jupiter Oxygen Corporation  
Lake Charles Methanol  
LanzaTech  
Linde LLC  
Mitsubishi Heavy Industries America,  
Inc.  
National Audubon Society  
National Farmers Union  
National Wildlife Federation  
NET Power

New Steel International, Inc.  
NRG Energy  
Occidental Petroleum Corporation  
Peabody Energy  
Prairie State Generating Company  
Praxair, Inc.  
Renewable Fuels Association  
Shell  
SMART Transportation Division (of  
Sheet Metal, Air, Rail and Transportation  
Workers)  
Summit Power Group  
Tenaska Energy  
The Nature Conservancy  
Third Way  
Thunderbolt Clean Energy, LLC  
United Mine Workers of America  
United Steel Workers

Utility Workers Union of America  
White Energy  
Wyoming Outdoor Council

### Observers

Algae Biomass Organization  
Carbon Engineering  
Cornerpost CO<sub>2</sub>, LLC  
Enhanced Oil Recovery Institute,  
University of Wyoming  
Institute for Clean Air Companies  
Melzer Consulting  
Tellus Operating Group  
World Resources Institute

**Carbon Capture  
Coalition and  
partners  
marshaled  
unparalleled  
bipartisan  
support for  
reform of the  
45Q Tax Credit**

S. 1535, the **FUTURE** Act (**F**urthering carbon capture, **U**tilization, **T**echnology, **U**nderground storage, and **R**educed **E**missions), was introduced with one quarter of U.S. Senators cosponsoring the legislation: 18 Democrats, 6 Republicans and 1 Independent

The same legislation in the House gained 50 cosponsors: 35 Republicans and 15 Democrats.

Support spanned entire political spectrum and all regions of the country.



**CARBON CAPTURE  
COALITION**

# Federal Policy Agenda Going Forward

- Ensure effective implementation of 45Q by the U.S. Treasury to provide the investment certainty and business model flexibility intended by Congress;
- Provide a portfolio of federal carbon capture policies to complement 45Q, similar to wind and solar;
- Incorporate CO<sub>2</sub> pipeline infrastructure into national infrastructure legislation, including measures for federal financing of extra capacity; and
- Support a robust U.S. Department of Energy budget for carbon capture, utilization, removal and storage R&D, demonstration and deployment to ensure that lower-cost next-generation technologies enter the market.





State Carbon Capture Work Group convened in 2015 by former Gov. Matt Mead (R-WY) and Gov. Steve Bullock (D-MT). Staffed by Great Plains Institute.

- Officials from 15 states\* with industry and NGO stakeholders and experts.

Work Group launched Midwestern and Western Carbon Capture Deployment Initiatives in 2018 to:

- Undertake modeling and planning to support project deployment;
- Identify additional state and federal policies to close remaining cost gaps after 45Q;
- Engage stakeholders, policymakers and media to marshal support for projects to meet 45Q end of 2023 deadline to begin construction; and
- Prepare for 2020 state legislative sessions.

STATE  
CARBON  
CAPTURE  
WORK  
GROUP

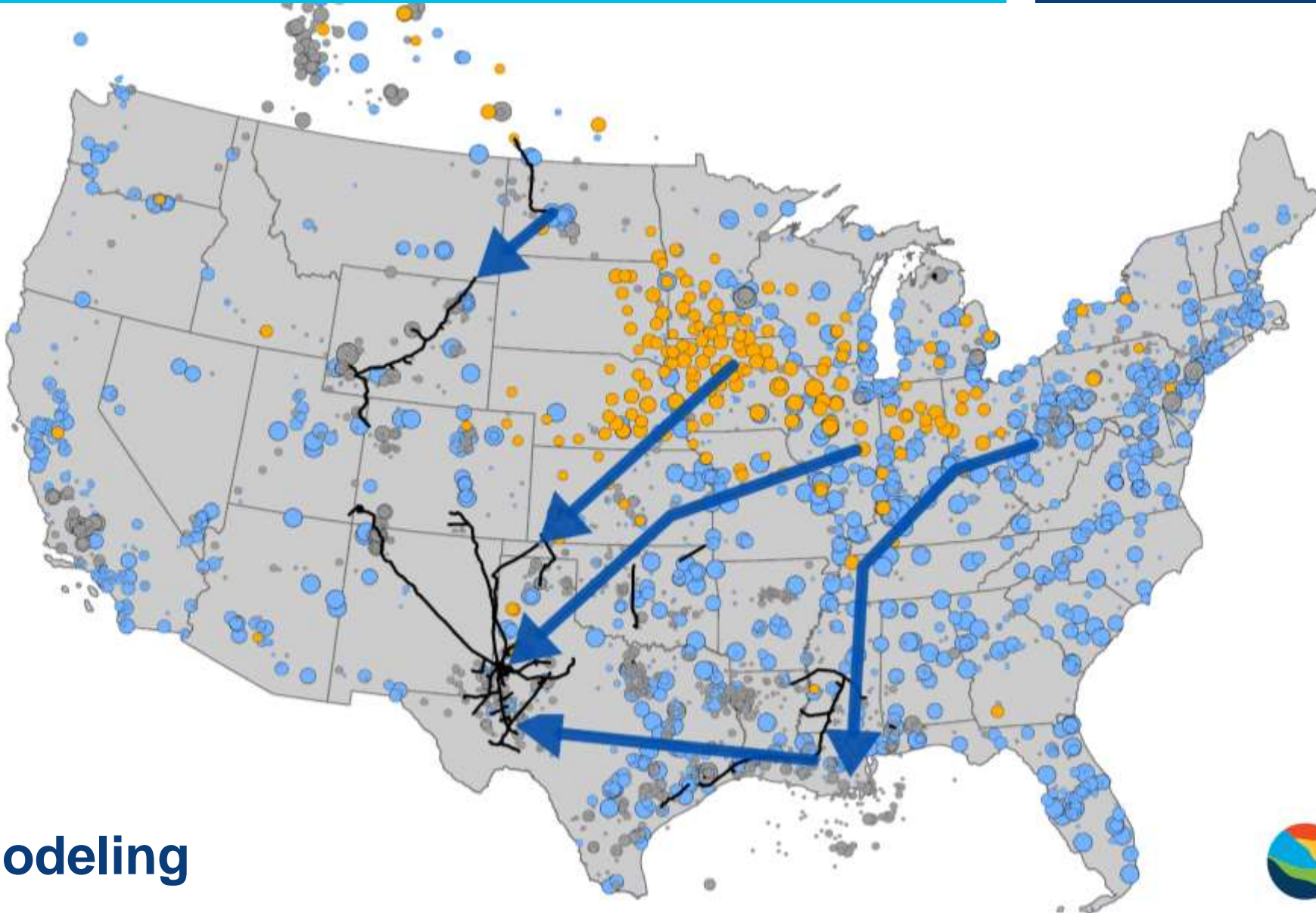
REGIONAL  
CARBON  
CAPTURE  
DEPLOYMENT  
INITIATIVE



\*State participation varies and includes governors' staff, cabinet secretaries, utility commissioners and agency and commission staff.

# CO<sub>2</sub> Pipeline Infrastructure Corridors

STATE  
CARBON  
CAPTURE  
WORK  
GROUP



2016 Modeling

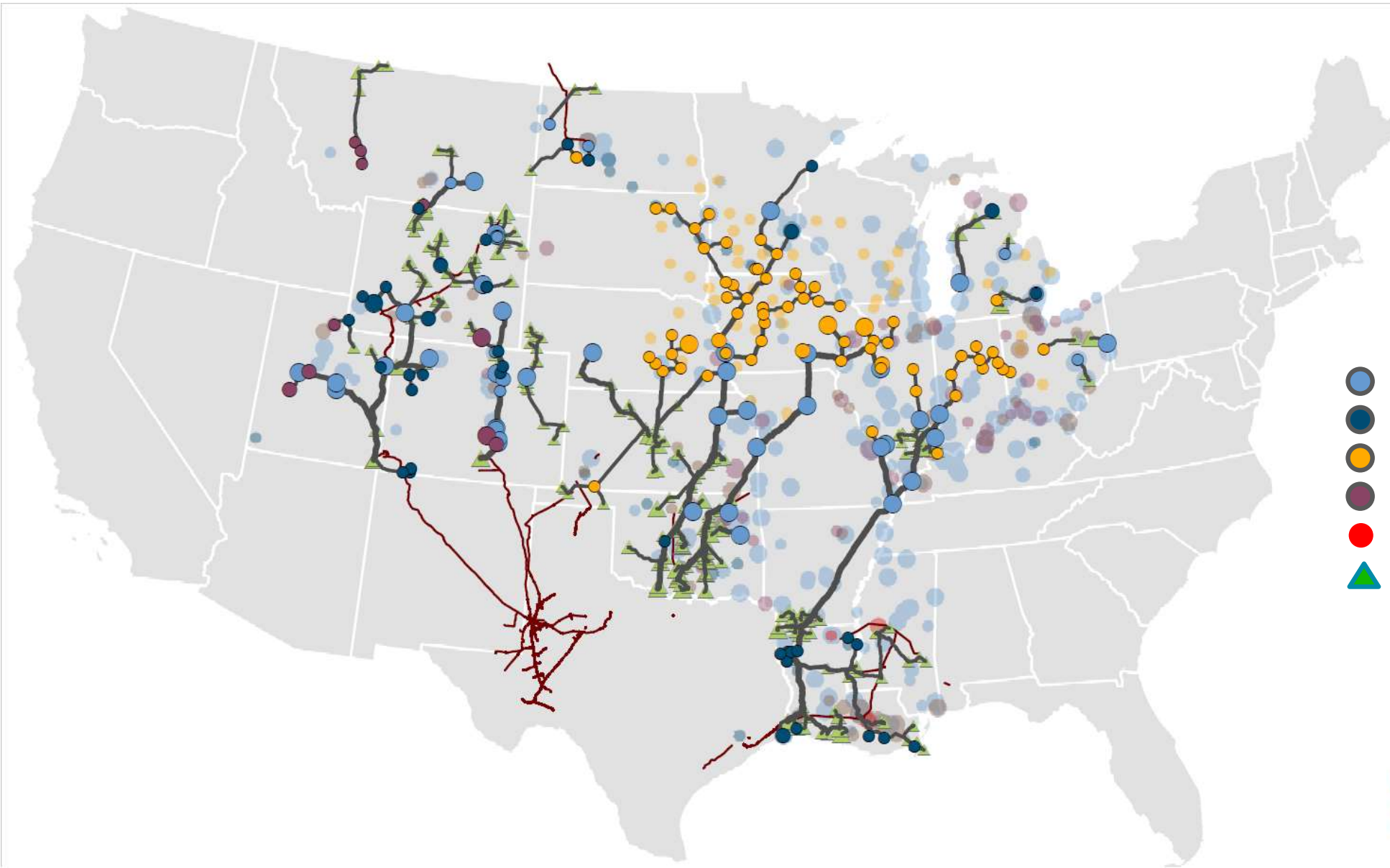


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# Most Recent Modeling Scenario

## REGIONAL CARBON CAPTURE DEPLOYMENT INITIATIVE



- Electricity
- Petro-chem/NG Refining
- Ethanol
- Cement
- Texas Interconnection
- EOR Sink



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# THANK YOU

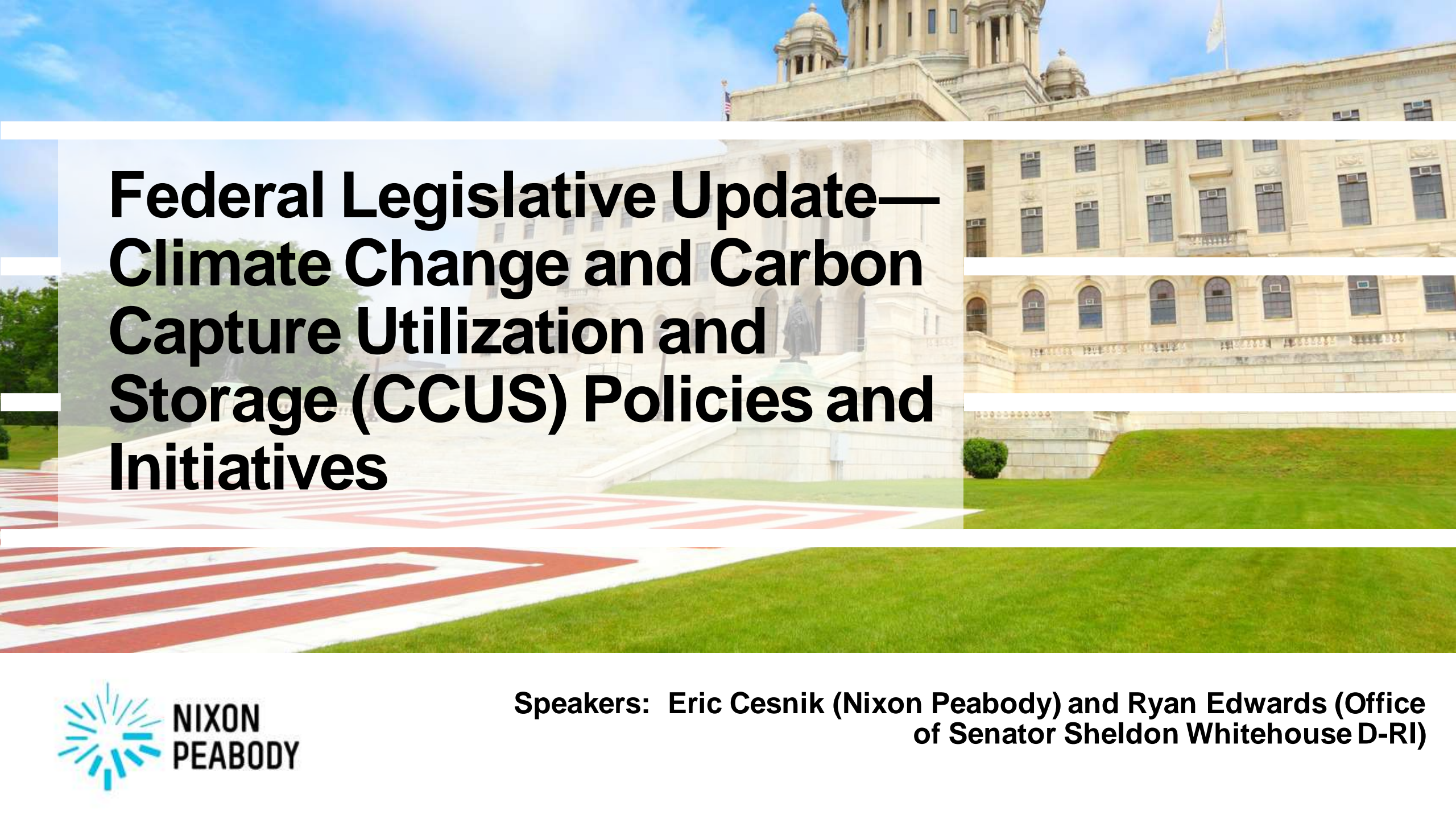
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# **Federal Legislative Update— Climate Change and Carbon Capture Utilization and Storage (CCUS) Policies and Initiatives**



**Speakers: Eric Cesnik (Nixon Peabody) and Ryan Edwards (Office of Senator Sheldon Whitehouse D-RI)**

Ryan Edwards  
(Office of Senator Sheldon  
Whitehouse D-RI)

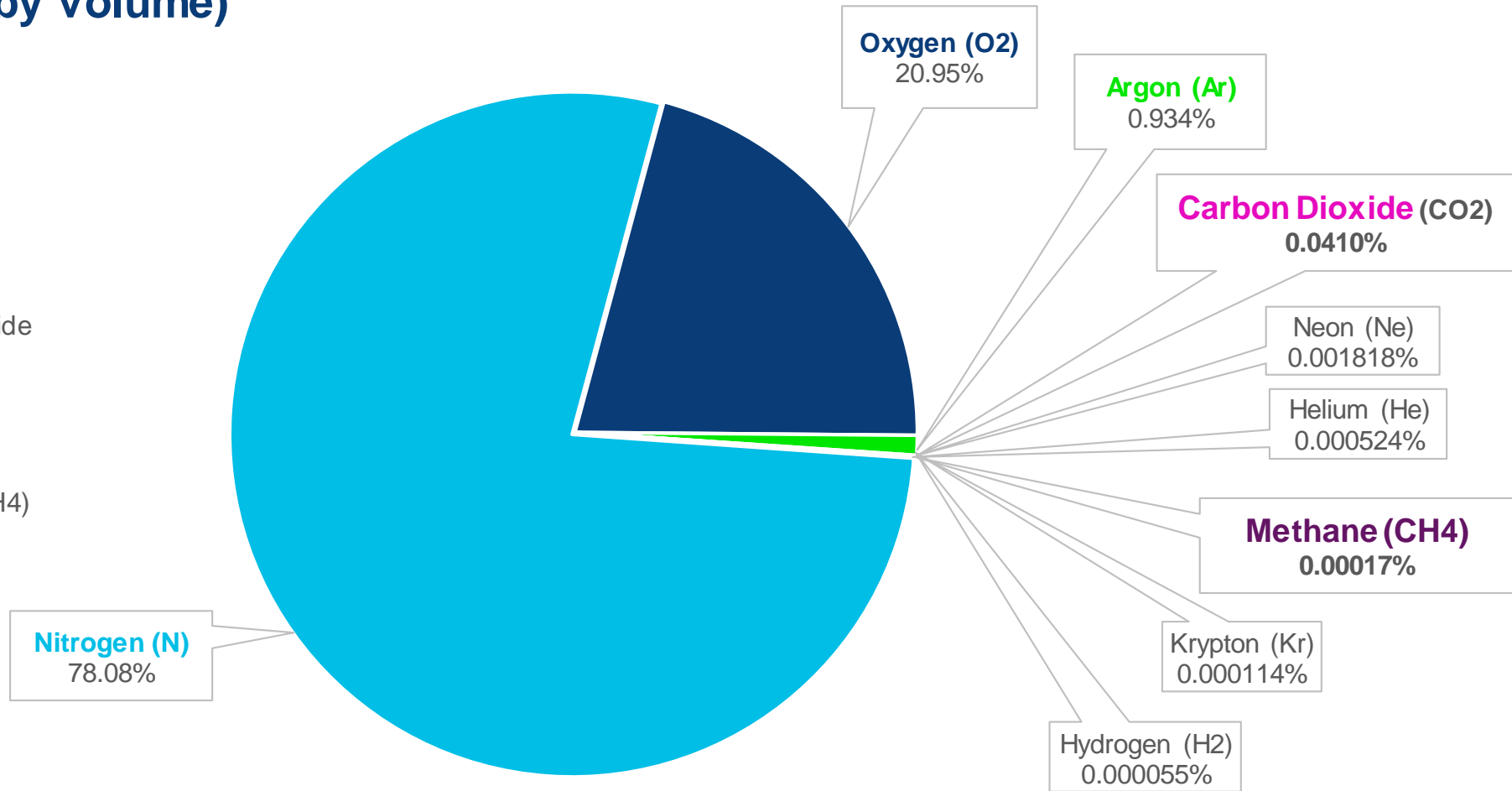




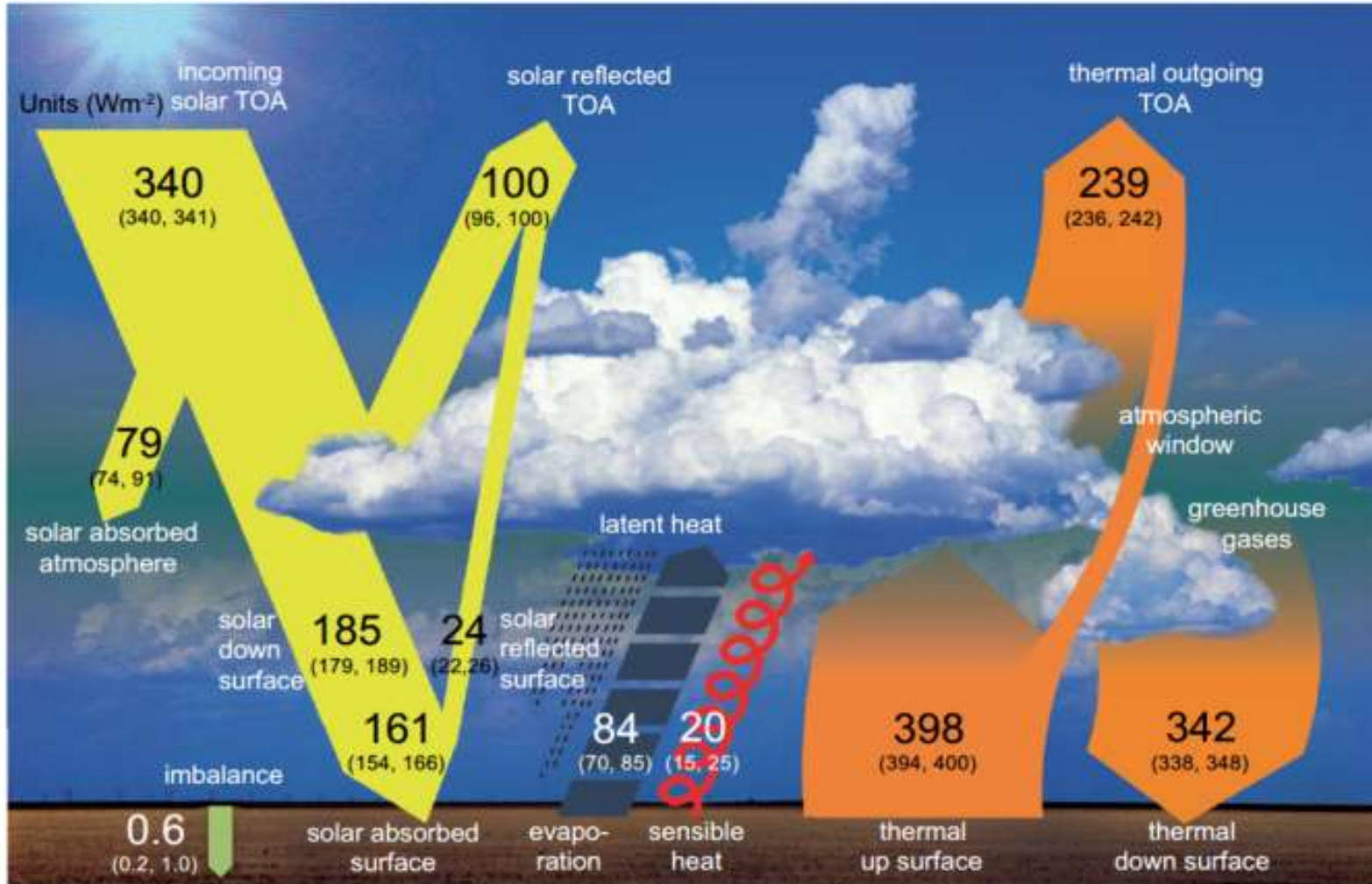
# Atmosphere

## Dry Air (by volume)

- Nitrogen (N)
- Oxygen (O<sub>2</sub>)
- Argon (Ar)
- Carbon Dioxide (CO<sub>2</sub>)
- Neon (Ne)
- Helium (He)
- Methane (CH<sub>4</sub>)



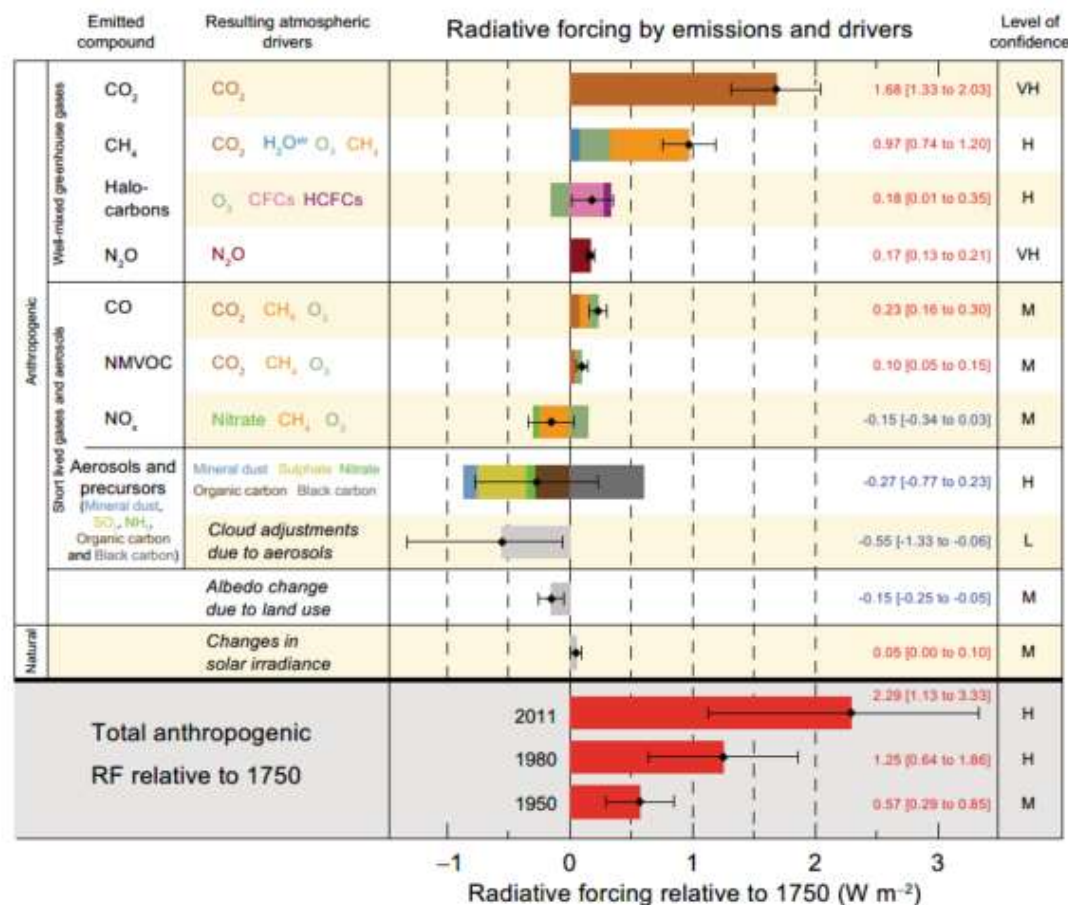
# Energy Balance



**Figure 2.11:** | Global mean energy budget under present-day climate conditions. Numbers state magnitudes of the individual energy fluxes in  $\text{W m}^{-2}$ , adjusted within their uncertainty ranges to close the energy budgets. Numbers in parentheses attached to the energy fluxes cover the range of values in line with observational constraints. (Adapted from Wild et al., 2013.)

IPCC, 2013: Climate Change 2013: The Physical Science Basis. Contribution of Working Group I to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change [Stocker, T.F., D. Qin, G.-K. Plattner, M. Tignor, S.K. Allen, J. Boschung, A. Nauels, Y. Xia, V. Bex and P.M. Midgley (eds.)]. Cambridge University Press, Cambridge, United Kingdom and New York, NY, USA, 1535 pp.

# Radiative Forcing

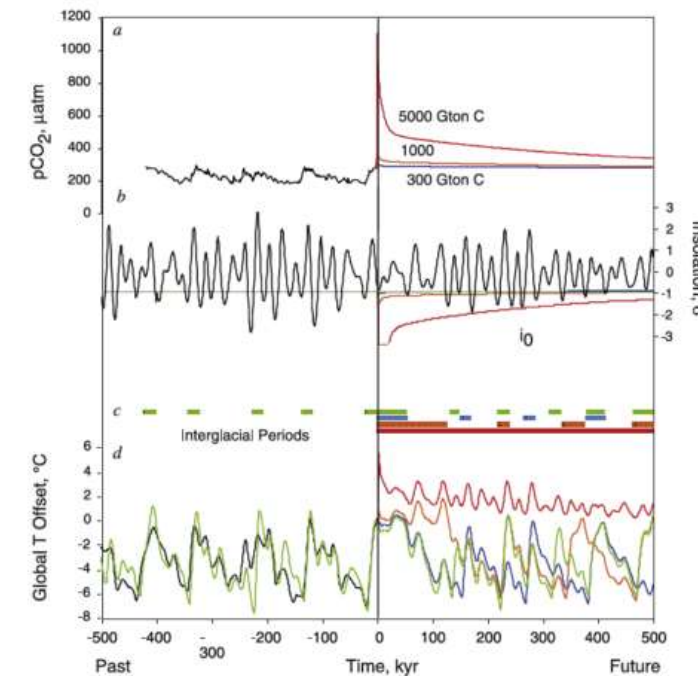
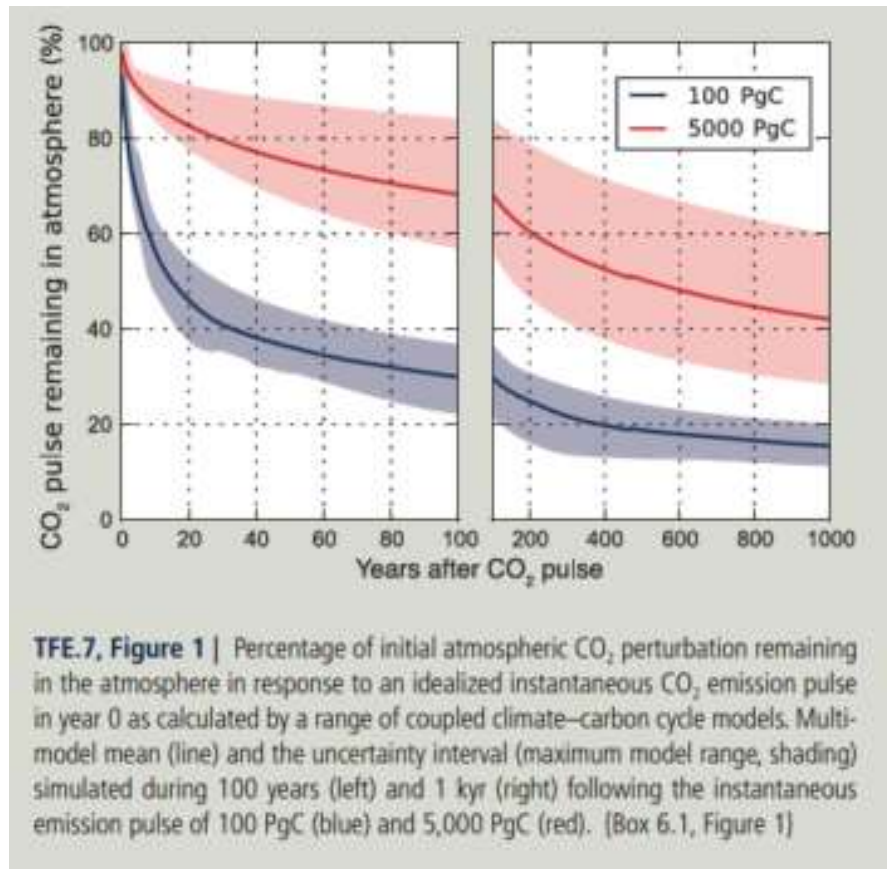


**Figure SPM.5 |** Radiative forcing estimates in 2011 relative to 1750 and aggregated uncertainties for the main drivers of climate change. Values are global average radiative forcing (RF<sup>14</sup>), partitioned according to the emitted compounds or processes that result in a combination of drivers. The best estimates of the net radiative forcing are shown as black diamonds with corresponding uncertainty intervals; the numerical values are provided on the right of the figure, together with the confidence level in the net forcing (VH – very high, H – high, M – medium, L – low, VL – very low). Albedo forcing due to black carbon on snow and ice is included in the black carbon aerosol bar. Small forcings due to contrails (0.05 W m<sup>-2</sup>, including contrail induced cirrus), and HFCs, PFCs and SF<sub>6</sub> (total 0.03 W m<sup>-2</sup>) are not shown. Concentration-based RFs for gases can be obtained by summing the like-coloured bars. Volcanic forcing is not included as its episodic nature makes it difficult to compare to other forcing mechanisms. Total anthropogenic radiative forcing is provided for three different years relative to 1750. For further technical details, including uncertainty ranges associated with individual components and processes, see the Technical Summary Supplementary Material. [8.5; Figures 8.14–8.18; Figures TS.6 and TS.7]

IPCC, 2013: Climate Change 2013: The Physical Science Basis. Contribution of Working Group I to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change [Stocker, T.F., D. Qin, G.-K. Plattner, M. Tignor, S.K. Allen, J. Boschung, A. Nauels, Y. Xia, V. Bex and P.M. Midgley (eds.)]. Cambridge University Press, Cambridge, United Kingdom and New York, NY, USA, 1535 pp.



# CO<sub>2</sub> Lingers and Lingers and...



**Figure 3.** Effect of fossil fuel CO<sub>2</sub> on the future evolution of climate. Green represents natural evolution, blue represents the results of anthropogenic release of 300 Gton C, orange is 1000 Gton C, and red is 5000 Gton C. (a) Past and future  $p\text{CO}_2$  of the atmosphere. Past history is from the Vostok ice core [Petit et al., 1999], and future anthropogenic perturbations are from a carbon cycle model [Archer, 2005]. (b) June insolation at 65°N latitude, normalized and expressed in  $\sigma$  units. 1  $\sigma$  equals about  $20 \text{ W m}^{-2}$ . Green, blue, orange, and red lines are values of the critical insolation  $i_0$  that triggers glacial inception. The  $i_0$  values are capped at  $-3 \sigma$  to avoid extrapolating beyond model results in Figure 3; in practice, this affects only the 5000 Gton C scenario for about 15 kyr. (c) Interglacial periods of the model. (d) Global mean temperature estimates.

Sources: Stocker, T.F., D. Qin, G.-K. Plattner, L.V. Alexander, S.K. Allen, N.L. Bindoff, F.-M. Bréon, J.A. Church, U. Cubasch, S. Emori, P. Forster, P. Friedlingstein, N. Gillett, J.M. Gregory, D.L. Hartmann, E. Jansen, B. Kirtman, R. Knutti, K. Krishna Kumar, P. Lemke, J. Marotzke, V. Masson-Delmotte, G.A. Meehl, I.I. Mokhov, S. Piao, V. Ramaswamy, D. Randall, M. Rhein, M. Rojas, C. Sabine, D. Shindell, L.D. Talley, D.G. Vaughan and S.-P. Xie, 2013: Technical Summary. In: Climate Change 2013: The Physical Science Basis. Contribution of Working Group I to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change [Stocker, T.F., D. Qin, G.-K. Plattner, M. Tignor, S.K. Allen, J. Boschung, A. Nauels, Y. Xia, V. Bex and P.M. Midgley (eds.)]. Cambridge University Press, Cambridge, United Kingdom and New York, NY, USA; Archer, D., and A. Ganopolski (2005), A movable trigger: Fossil fuel CO<sub>2</sub> and the onset of the next glaciation, *Geochim. Geophys. Geosyst.*, 6, Q05003, doi:10.1029/2004GC000891.

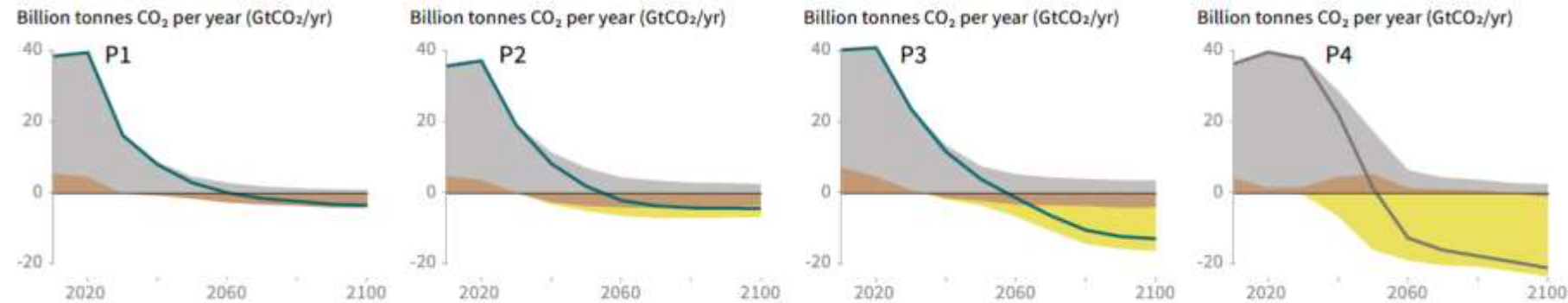


# 1.5°C Scenarios Rely on CO<sub>2</sub> Removal

Remaining budget of ~420 GtCO<sub>2</sub> for a 2/3 chance of limiting warming to 1.5°C and ~580 GtCO<sub>2</sub> for an even chance. (~42 GtCO<sub>2</sub>/year.)


## Breakdown of contributions to global net CO<sub>2</sub> emissions in four illustrative model pathways

● Fossil fuel and industry ● AFOLU ● BECCS



IPCC, 2018: Summary for Policymakers. In: Global Warming of 1.5°C. An IPCC Special Report on the impacts of global warming of 1.5°C above pre-industrial levels and related global greenhouse gas emission pathways, in the context of strengthening the global response to the threat of climate change, sustainable development, and efforts to eradicate poverty [Masson-Delmotte, V., P. Zhai, H.-O. Pörtner, D. Roberts, J. Skea, P.R. Shukla, A. Pirani, W. Moufouma-Okia, C. Péan, R. Pidcock, S. Connors, J.B.R. Matthews, Y. Chen, X. Zhou, M.I. Gomis, E. Lonnoy, T. Maycock, M. Tignor, and T. Waterfield (eds.)]. World Meteorological Organization, Geneva, Switzerland, 32 pp.

# Policy Options

Policy Option	Example
Do Nothing	
Traditional Regulation	Effluent limitations; ban on new fossil fuel projects
Advanced Regulation	RPS, CAFE standards
Subsidies	ITC, PTC, EV tax credits
Direct Government Action	Fleet purchases, expedited permitting, GND
Carbon Tax	Canada, <del>Washington State</del>
Carbon Cap	EU-ETS, RGGI, California (WCI)

# Policy Options

Policy Option	Example	Adding Carbon Capture within Policy Regime
Do Nothing	😵	😵
Traditional Regulation	Effluent limitations; ban on new fossil fuel projects	Require CCS technology on plants; Set performance criteria that defacto require CCS for fossils
Advanced Regulation	RPS, CAFE standards	Potential credits toward an RPS standard; Require CCS percentage?
Subsidies	ITC, PTC, EV tax credits	45Q
Direct Government Action	Fleet purchases, expedited permitting, GND	Eminent domain support; Future Gen; Build DAC projects; afforestation
Carbon Tax	Canada, <del>Washington State</del>	Tax reduction for CCS use; potential for “tax offset”?
Carbon Cap	EU-ETS, RGGI, California (WCI)	Offset credits equal to permits

# A Condensed History of Climate Policy



President Bush defended United States opposition to certain environmental initiatives yesterday in his speech at the Earth Summit.

## With Climate Treaty Signed, All Say They'll Do Even More

By WILLIAM K. STEVENS  
Special to The New York Times

RIO DE JANEIRO, June 12 — With President Bush's signing of the landmark treaty on climate today, the world's nations have embarked on the toughest and uncertain road of trying to avert the feared warming of the globe from the continued buildup of heat-trapping gases.

## Bush, in Reversal, Won't Seek Cut In Emissions of Carbon Dioxide

By DOUGLAS JEHU WITH ANDREW C. REYKIN MARCH 14, 2001

Under strong pressure from conservative Republicans and industry groups, President Bush reversed a campaign pledge today and said his administration would not seek to regulate power plants' emissions of carbon dioxide, a gas that many scientists say is a key contributor to



## IN THE SENATE OF THE UNITED STATES

JANUARY 9, 2009

Mr. LIEBERMAN (for himself, Mr. McCAIN, Mr. DURBIN, Mr. ARAKA, Mrs. FEINSTEIN, Mr. SNOOKE, Mrs. MURRAY, Mr. LAUTENBERG, and Mr. NELSON of Nebraska) introduced the following bill, which was read twice and referred to the Committee on Environment and Public Works

POLITICS AND POLICY

## Senate Rejects Mandatory Curbs On Gas Emissions in 55-43 Vote

By John J. Flakke Staff Reporter of THE WALL STREET JOURNAL  
Updated Oct. 31, 2001 12:01 a.m. ET

WASHINGTON — By a vote of 55-43, the Senate rejected a measure that would have imposed the nation's first mandatory limits on emissions of carbon dioxide.

(F) establishment of standards for obtaining the Secretary's approval of the suitability of geological storage sites that include evaluation of both the geology of the site and the entity's capacity to manage the site; and

(G) establishment of other features that, as determined by the Secretary, will allow enti-

13 SEC. 115. COMMERCIAL DEPLOYMENT OF CARBON CAP-  
TURE AND SEQUESTRATION TECHNOLOGIES.

Calendar No. 97

H. R. 2454

IN THE SENATE OF THE UNITED STATES

JULY 4, 2006

Revised and read the first time

JULY 7, 2006

711 of the Clean Air Act (as added  
Act) is amended by adding the fol-  
lowing section 785:

SEC. 115. COMMERCIAL DEPLOYMENT OF CARBON CAP-  
TURE AND SEQUESTRATION TECHNOLOGIES.

Not later than 2 years after  
of this title, the Administrator shall  
is providing for the distribution  
located pursuant to section 782



## E.P.A. Announces Repeal of Major Obama-Era Carbon Emissions Rule



Donald J. Trump  
@realDonaldTrump

In the beautiful Midwest, windchill temperatures are reaching minus 60 degrees, the coldest ever recorded. In coming days, expected to get even colder. People can't last outside even for minutes. What the hell is going on with Global Warming? Please come back fast, we need you!

6:28 PM - 28 Jan 2019

The New York Times

Politics

WORLD U.S. N.Y. / REGION BUSINESS TECHNOLOGY SCIENCE HEALTH SPORTS OPINION

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The Caucus

The 435th President The 117th Congress



## House Passes Bill to Address Threat of Climate Change

By JOHN M. BRODER  
Published June 25, 2009

WASHINGTON — The House passed legislation on Friday intended to address global warming and transform the way the nation produces and uses energy.

Related

Dot Earth: The Climate Bill Is Climate Change (June 26, 2009)

House Bill Call Vote on Climate Change

Blog

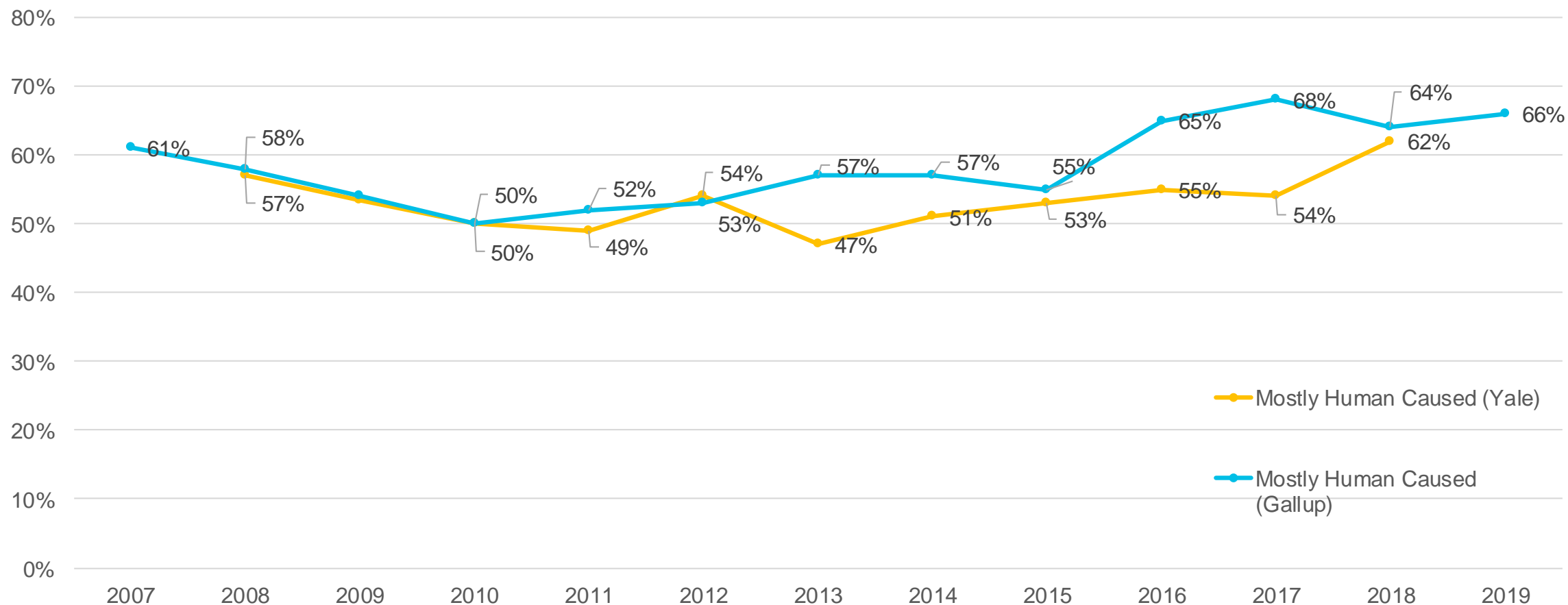
The vote was the first time either house of Congress had approved a bill meant to curb the heat-trapping gases scientists have linked to climate change. The legislation, which passed despite deep divisions among Democrats, could lead to profound changes in many sectors of the economy, including electric power generation, agriculture, manufacturing and construction.

June 12, 1992

January 28, 2019

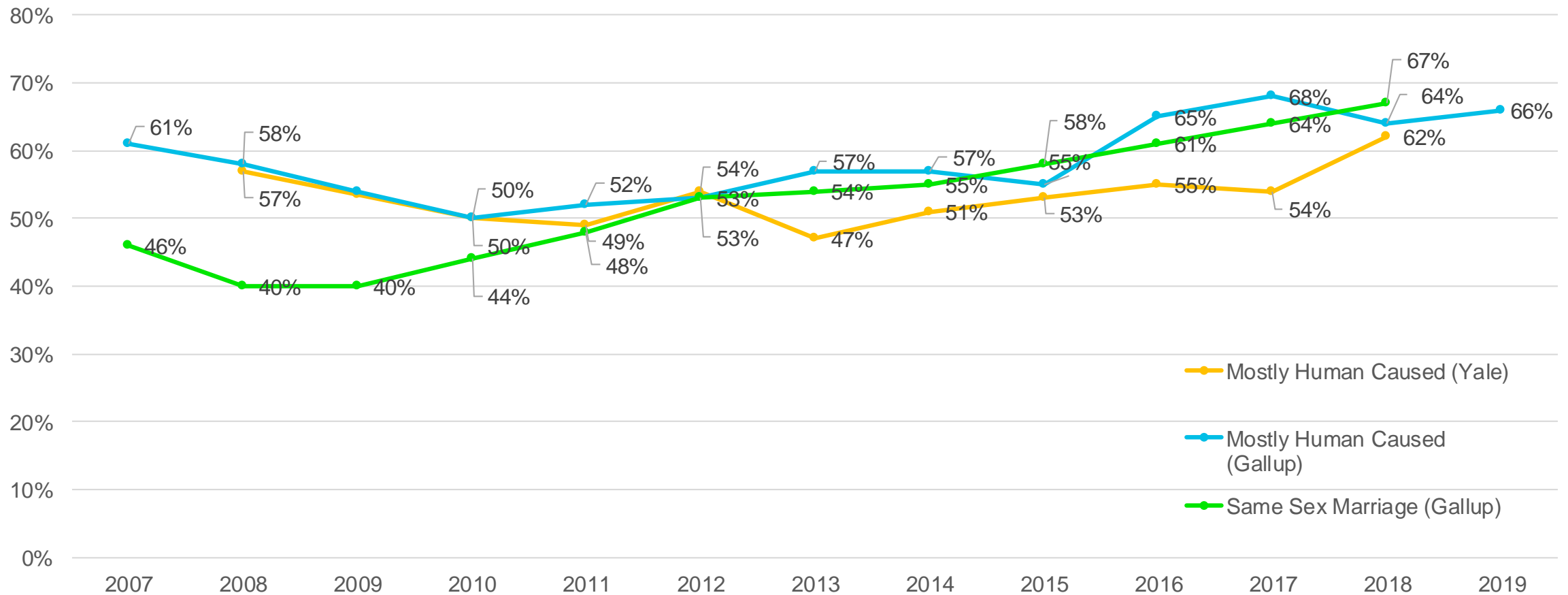


# Public Opinion Rebound



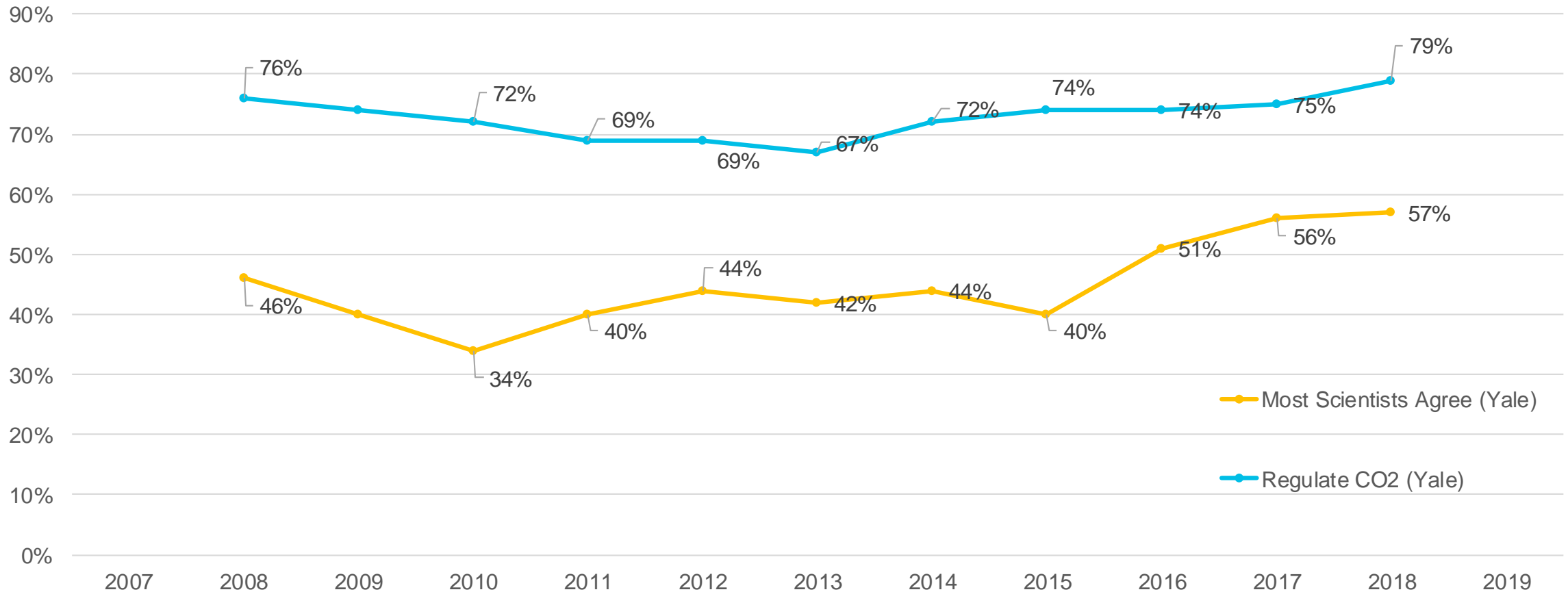
Sources: Gallup New Service, March 1-10, 2019; Data from <https://climatecommunication.yale.edu/visualizations-data/americans-climate-views/>; Leiserowitz, A., Maibach, E., Rosenthal, S., Kotcher, J., Goldberg, M., Ballew, M., Gustafson, A., & Bergquist, P. (2019). *Politics & Global Warming, December 2018*. Yale University and George Mason University. New Haven, CT: Yale Program on Climate Change Communication.; Leiserowitz, A., Maibach, E., Rosenthal, S., Kotcher, J., Goldberg, M., Ballew, M., Gustafson, A., & Bergquist, P. (2019). *Politics & Global Warming, December 2018*. Yale University and George Mason University. New Haven, CT: Yale Program on Climate Change Communication; 2009 figures are interpolated.

# Public Opinion Rebound—Comparison



Sources: Gallup New Service, March 1-10, 2019; Data from <https://climatecommunication.yale.edu/visualizations-data/americans-climate-views/>; Leiserowitz, A., Maibach, E., Rosenthal, S., Kotcher, J., Goldberg, M., Ballew, M., Gustafson, A., & Bergquist, P. (2019). *Politics & Global Warming, December 2018*. Yale University and George Mason University. New Haven, CT: Yale Program on Climate Change Communication.; Leiserowitz, A., Maibach, E., Rosenthal, S., Kotcher, J., Goldberg, M., Ballew, M., Gustafson, A., & Bergquist, P. (2019). *Politics & Global Warming, December 2018*. Yale University and George Mason University. New Haven, CT: Yale Program on Climate Change Communication; 2009 figures are interpolated; Gallup, May 1-10, 2018 available at <https://news.gallup.com/poll/234866/two-three-americans-support-sex-marriage.aspx>.

# Public Opinion Rebound— Related Items



Sources: Gallup New Service, March 1-10, 2019; Data from <https://climatecommunication.yale.edu/visualizations-data/americans-climate-views/>; Leiserowitz, A., Maibach, E., Rosenthal, S., Kotcher, J., Goldberg, M., Ballew, M., Gustafson, A., & Bergquist, P. (2019). *Politics & Global Warming, December 2018*. Yale University and George Mason University. New Haven, CT: Yale Program on Climate Change Communication.; Leiserowitz, A., Maibach, E., Rosenthal, S., Kotcher, J., Goldberg, M., Ballew, M., Gustafson, A., & Bergquist, P. (2019). *Politics & Global Warming, December 2018*. Yale University and George Mason University. New Haven, CT: Yale Program on Climate Change Communication; 2009 figures are interpolated.



# Legislative Outlook



**Sheldon Whitehouse (D-RI), Heidi Heitkamp (D-ND), John Barrasso (R-WY) and Shelley Moore Capito (R-WV)**

# IRC Section 45Q

Furthering carbon capture, Utilization,  
Technology, Underground storage, and  
Reduced Emissions Act or “FUTUREACT”



**Presentation by Ellen Friedman (Nixon Peabody)  
and Brad Crabtree (Great Plains Institute)**

# 2008—IRC 45Q Carbon Sequestration Tax Credit enacted under Energy Improvement and Extension Act

- Business tax credit under IRC 38—reducing tax liability dollar-for-dollar
- Available for capture and disposal of carbon dioxide in USA
- 75,000,000 metric tons of carbon (“MTC”) cap for credit. The IRS reported on May 14, 2018 that 59,767,924 MTC of such credits have been utilized based upon information gathered through the reporting regime adopted in IRS Notice 2009-83. This volume cap did not provide the level of required long term certainty to incentivize significant CCUS investment.
- No transferability of tax credit
- Credit limited to:
  - storage in secure geologic formations, or
  - secure geologic storage through use of carbon dioxide as tertiary injectant (IRC 193(b)(1)) in a qualified enhanced oil or natural gas recovery project (EOR) as defined in IRC 43(c)(2) (substituting “Crude oil or natural gas” for “crude oil”)
- Credit value of \$20 per MTC for geologic storage and \$10 per MTC for EOR, subject to inflation adjustments provided in 45Q(f)(7)



# Furthering carbon capture, Utilization, Technology, Underground storage, and Reduced Emissions Act or “FUTURE ACT”

- Introduced in 2017 by Senators **Heidi Heitkamp** (D-ND), **Shelley Moore Capito** (R-WV), **Sheldon Whitehouse** (D-RI) and **John Barrasso** (R-WY). It was cosponsored by one-fourth of the U.S. Senate, including 18 Democrats, six Republicans and one Independent. A companion bill, the Carbon Capture Act, was introduced in the House by Congressman Mike Conaway (R-TX) and cosponsored by 50 members, including 35 Republicans and 15 Democrats. In 2018, the bill was included in the Bipartisan Budget Act which was enacted February 9, 2018.
- The bipartisan support for both bills was unprecedented for legislation of its kind, spanning the political spectrum from all regions of the country and underscoring the breadth of support for carbon capture.
- The successful passage of the bill is largely the result of effective working relationships with both parties by the Carbon Capture Coalition supported by organized labor, ethanol producers, industrial and technology companies, coal and oil companies and environmental groups.
- New law largely leaves intact the tax credit regime in place for facilities using carbon capture equipment placed in service before February 2018. Provides pre-Act facilities which expand the benefits under the new law for incremental capacity.

# 2018 Updates to 45Q Tax Credit for Carbon Oxide Sequestration—Availability and Duration

**Continues to be a Business Tax Credit under IRC 38**

**Credit on New Equipment No Longer Capped at 75,000,000 MTC**

- Carbon capture equipment originally placed in service at a qualified facilities after Feb 2018 no longer subject to 75,000,000 cap.
- No allocation restrictions or limits
- No competitive process of awarding credits

**Duration** – Credit is now provided for **12 years** beginning on the date equipment is placed in service



# 2018 Updates to 45Q Tax Credit for Carbon Oxide Sequestration— Credit Value

## Dollar Value of Credit Increased

- For new carbon capture equipment, dollar value established by linear interpolation for geologic storage through EOR and other commercial uses from \$12.83 to \$35 per MTC (2016-2026) and for geologic storage between \$22.66 to \$50 per MTC. Credit for other commercial uses is based upon MTC emissions reduced in the process on a lifecycle basis, . Dollar value after 2026, calculated based on product of \$50/\$35 and inflation adjustment factor determined under IRC 43(b)(3)(B) for such year.
- Evidences legislative recognition of need to subsidize an activity such as carbon storage that may not be currently profitable. IRS provided interpolated credit values in publication issued December 17, 2018.
- Lifetime (12 yr) credit value for an industrial facility capturing 100,000 MTC py approx. \$42-\$60 million and for a large scale coal power plant capturing 90% of its CO<sub>2</sub> emissions py approx \$1.89-\$2.7 billion



# 2018 Updates to 45Q Tax Credit for Carbon Oxide Sequestration—Deadlines and Capture Thresholds

**Deadline for Start of Construction:** Credit applies to industrial facilities and clean air capture facilities provided the **construction of which begins before January 1, 2024** and either the construction of the carbon capture equipment begins before such date or the original planning and design includes carbon capture equipment. Allows for “add-on” carbon capture equipment to existing facilities.

**Capture Thresholds:** Establishes separate carbon oxide capture thresholds for electricity generating facilities, direct air capture facilities, and facilities using carbon for other commercial purposes under 45Q(f)(5). These thresholds are lower than the that included in the 2008 legislation allowing for wider range of industries to participate.

- Facility emitting  $\leq 500,000$  MTCY must capture at least 25,000 MTCY for 45Q(f)(5) use
- Electric generating facility (“EGU”) emitting  $> 500,000$  MTCY must capture at least 500,000 MTCY
- Direct Air Capture and all industrial facilities other than EGUs for which credits for EOR and other geologic storage are being claimed, minimum capture not less than 100,000 MTCY





# 2018 Updates to 45Q Tax Credit for Carbon Oxide Sequestration—Who Can Claim Credit?

**Carbon Capture Equipment Owner** (“CCE Owner”)— Except as otherwise provided in any regulations prescribed by Secretary, the credit shall be **“attributed to”** in the case of qualified carbon oxide captured using carbon capture equipment originally placed in service at a qualified facility after Feb 2018, **the person that owns the carbon capture equipment and physically or contractually ensures the capture and disposal, utilization or use as a tertiary injectant of such qualified carbon oxide.**

- Will lead to establishment of partnerships with flip structures similar to those in the wind industry and safe harbor rules established under Rev. Proc. 2007-65



# 2018 Updates to 45Q Tax Credit for Carbon Oxide Sequestration—Who Can Claim Credit?

**Transferable by CCE Owner to Carbon User**—CCE Owner may **elect to transfer credit**—in such time and manner as the Secretary may prescribe—to a person disposes of, utilizes the qualified carbon oxide or uses the qualified carbon as a tertiary injectant.

- 45Q(f)(3)(B)(i) silent as to whether a Carbon User may similarly “contractually ensure” the capture and disposal, utilization or use” of carbon.
- More flexible approach to address situations where the CCE Owner lacks tax appetite, including in the case of electric cooperatives, municipal utilities or developers.
- This ambiguity will need to be addressed in regulations to provide clarity to financial parties interested in monetizing the credit using structures where they are not a CCE Owner.



# 2018 Updates to 45Q Tax Credit for Carbon Oxide Sequestration—Use Cases Expanded

## **Expands use of carbon eligible for Credit to include other commercial activities beyond EOR, including:**

- Photosynthesis or chemosynthesis—algae, bacteria growth
- Chemical conversion to material or chemical which stores carbon—utilization of carbon in the making of concrete
- Other commercial uses as determined by the Secretary

## **Expanded definition of “qualified carbon oxide”**

- Now includes both “carbon dioxide” or “carbon oxide” which is captured from an industrial source by carbon capture equipment which would otherwise be released into the atmosphere as industrial emission of greenhouse gas or lead to such release and measured at point of capture and verified at point of disposal, injection or use.
- Expansion allows capture of carbon monoxide from industrial facilities, notably steel.
- Direct air capture, any carbon dioxide which is captured from the ambient air.
- In the case of EOR, only CO<sub>2</sub> that is stored based upon monitoring and reporting the mass balance of CO<sub>2</sub>, after subtracting any recycled CO<sub>2</sub>, may attract the credit.



# 2018 Updates to 45Q Tax Credit for Carbon Oxide Sequestration—Terminology Used

**“Secure Geologic Storage”**—45Q(F)(2)—regulations to be established by Secretary in consultation with EPA, DOE and DOI. To include deep saline formations, oil and gas reservoirs and un-minable coal seams under conditions as determined under regulations to be promulgated. An overview of the current state of the law is discussed in [https://carboncapturecoalition.org/wp-content/uploads/2018/11/Carbon Capture Coalition Overview Accounting CO2Storage EOR.pdf](https://carboncapturecoalition.org/wp-content/uploads/2018/11/Carbon_Capture_Coalition_Overview_Accounting_CO2Storage_EOR.pdf)

**“Lifecycle Greenhouse Gas Emissions”**—Term used only in the context of determining the amount of credits claimed for commercial use of carbon (other than EOR) and is defined as “the aggregate quantity of greenhouse gas emissions (including direct emissions and significant indirect emissions such as significant emissions from land use changes), as determined by the EPA/Administrator, related to the full fuel lifecycle, including all stages of product and feedstock production and distribution, from feedstock generation or extraction through the distribution and delivery and use of the finished product to the ultimate consumer, where the mass values for all greenhouse gases are adjusted to account for their relative global warming potential.”





# 2018 Updates to 45Q Tax Credit for Carbon Oxide Sequestration— Open Issues for Regulators to Address

- Recapture of Tax Credits—for carbon leakage or release (45Q(f)(4))
- Allocations of Tax Credits—45Q(h)(1)
- Beginning Construction requirements—45Q(h)(2) – Carbon Capture Coalition (CCC) suggests reliance on existing IRS guidance for wind and solar
- Refinements to Transfer Election—suggestions made by the Carbon Capture Coalition include clarity as to ability to transfer to multiple parties over the 12 year period and to ability of transferee to “contractually ensure” use or disposal of carbon
- Additional “commercial use” cases for carbon
- Measurement methodology for alternative commercial use cases of carbon permanently captured and isolated from the atmosphere or displaced from being emitted into the atmosphere based upon an analysis of lifecycle greenhouse gas emissions and subject to requirements as the Secretary in consultation with EPA, DOE determines



# 2018 Updates to 45Q Tax Credit for Carbon Oxide Sequestration—Status

**February 9, 2018**—45Q amendment enacted under BBA

**February 28, 2018**—IRS Office of Chief Counsel Memorandum (Passthroughs and Special Industries) on Refined Coal Tax Credit under IRC 45(e)(8)(A) and related partnerships; Number: AM2018-002  
Release Date: 3/9/2018. This may provide a useful framework for 45Q partnership analysis.

**November 21, 2018**—CCC submitted model guidance to Treasury and the IRS for implementation of 45Q which suggests:

- Clarify “Contractually ensure” to mean entry into a contract with a third party containing “commercially reasonable terms” to permit enforcement, rather than dictating specific remedies or enforcement mechanisms
- Clarify that transferee of credit may “contractually ensure” disposal
- Clarify that transfers of credit may be in part or over less than the full 12 year credit term (akin to IRC 45J credit)
- Advocates for “safe harbor” for recapture of tax credits for projects and operators thereof complying with Subpart RR of EPA Greenhouse Gas Reporting Program or an “Equivalent Program” with a one year lookback



# May 2019—IRS Issues Informal Request for Comment on Issues Raised by 45Q

**May 2019—IRS Notice 2019-32 Request for Comment on Credit for Carbon Oxide Sequestration on issues arising from the BBA amendments to 45Q that should be addressed in regulations and other guidance. Very broad, tentative questions posed, including, without limitation, on these specific issues:**

- Should different or additional technical criteria should be used to demonstrate secure geologic storage besides what is currently required in the EPA's Greenhouse Gas Reporting Program? Are there existing guidelines available?
- Reporting requirements—should the EPA's rules continue to be the reporting requirements and should an approved EPA MRV Plan be a precondition to receipt of 45Q credits? Are there viable alternatives to the subpart RR reporting requirements?
- Recapture standards, triggers and measurements
- Is further clarification of these terms needed—"carbon capture equipment, qualified carbon oxide, direct air capture facility, qualified facility, tertiary injectant utilization, lifecycle greenhouse gas emissions?"

# May 2019—IRS Issues Informal Request for Comment on Issues Raised by 45Q

- Is guidance needed on certain new utilization cases and boundaries for lifecycle emissions analysis?
- Comments sought on types of contractual arrangements that investors anticipate with parties that will capture or dispose of carbon. What common terms are found in contracts today? What should be the result if terms are determined to be insufficient?
- How should transfer election be accomplished and what issues arise regarding such transfer?
- What constitutes “beginning construction”?
- Guidance with respect to partnership structures, credit allocations and recapture among partners?
- Issues relating to measurement of carbon subject to tax credit for purposes of new commercial use cases.





# 2018 Updates to 45Q—May 2019—CCC Additional Suggested Comments and Clarifications

CCC is also developing additional guidance recommendations relating to:

- Implementation of the statutory lifecycle greenhouse gas analysis requirement for projects claiming the 45Q tax credit for emissions reductions achieved through beneficial utilization of CO<sub>2</sub> captured from power plants and industrial facilities;
- Extending allowed time for continuous construction (after beginning construction) for a period longer than currently provided by the IRS for wind and solar projects, given the longer project development timeframes required for carbon capture projects;
- Defining a power plant to allow distributed generation for primarily non-grid applications to qualify for lower industrial 45Q thresholds (100,000 MTPY for industrial facilities, rather than 500,000 MTPY for electric generating units); and
- Allowing for aggregation of individual facilities below statutory 45Q thresholds for annual CO<sub>2</sub> capture into a single project that reaches the threshold.

CCC is also exploring the compatibility and potential application of the recently finalized [ISO 27916](#) standard—*Carbon dioxide capture, transportation and geological storage—Carbon dioxide storage using enhanced oil recovery*—as part of an equivalent methodology in addition to the existing federal Subpart RR for demonstration of secure geologic storage through CO<sub>2</sub>-EOR for the purposes of qualifying for the 45Q tax credit.

# **Panel Discussion – CCUS Engineering, Design and Innovation**



**Speakers: Paul Plath (E3 Consulting), Wayne Rowe (Schlumberger Carbon Services) and Damien Gerard (OCGI Climate Investments)  
Moderator: Ernie Chung (Nixon Peabody)**



# Financing Carbon Capture Technologies

## CO<sub>2</sub> Capture Technology Overview

## Our Record

### Independent Engineering

- Owner's Engineering
- Project Development Support
- Distressed Asset Support
- Construction Monitoring and Commissioning

# 1,200 Projects

**Technical advisor on 1,200 energy, infrastructure and industrial projects in North America and LatAm with an estimated transaction value of U.S. \$80 Billion**



# Our Technology Competencies



SOLAR



WIND



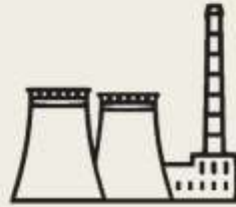
BIOMASS



HYDRO-ELECTRIC



GEOTHERMAL



STEAM  
GENERATING PLANTS



COMBUSTION  
TURBINE PLANTS



WASTE-TO-ENERGY



NUCLEAR



POWER TRANSMISSION



BIO-REFINING



LNG



GASIFICATION



# CO2 Concentrations in Gases

CO <sub>2</sub> Sources	CO <sub>2</sub> Concentration (% of dry volume)
Ambient Air	0.04% (400 ppm)
Natural Gas Turbine/CCGT	3-4%
Natural Gas Rankine	7-9%
Coal Rankine	12-14%
Ammonia/fertilizer production	15-20%
Iron Blast Furnace (coke-fired)	23-27%
Cement Kilns	25-33%
Anaerobic Digesters	30-40%
Fermentation (ethanol, breweries, distilleries)	80-98%

# Proven Carbon Capture Technologies

Technology	Uses	Advantages/Disadvantages
<b>Cryogenics</b>	Food and industrial grade CO <sub>2</sub> production	Well-known technology, scalable, many vendors, established sales channels. High capex and opex.
<b>Membranes</b>	CO <sub>2</sub> removal from natural gas and biogas	Scalable, multiple vendors, relatively low capex. Gas must be clean and pressurized before capture. High opex.
<b>Amine Absorption</b>	Nat Gas “sweetening”, CO <sub>2</sub> and pollutant removal from power and industrial plant emissions, fertilizer production	Can be retrofitted to existing plants. Multiple technology vendors. Also removes other pollutants. High capex and opex
<b>Gasification with pre-combustion CO<sub>2</sub> capture</b>	EOR, fertilizer production	Large scale, proven equipment. High capex and opex.

# Developing Carbon Capture Technologies

Technology	Uses	Advantages/Disadvantages
<b>Oxy-Combustion (Allam Cycle supercritical CO<sub>2</sub> cycle)</b>	EOR	Integrated power generation and carbon capture process. CO <sub>2</sub> is clean and pressurized at end of process. Near zero emissions. Complex integrated process, not proven at large scale. High capex.
<b>Solid Sorbents</b>	Aggregate/concrete production, mineral production	Modular, scalable. Readily available raw materials. Low capture rates, high flow volumes required, energy intensive post-capture processing.
<b>Carbonite Fuel Cells</b>	Energy production	Direct energy production. Hydrogen source required, CO <sub>2</sub> source must be concentrated.
<b>Biological (microbes/algae)</b>	Energy and food production	Low tech. low capex. Low capture rates, large land areas needed with good solar resource.



# NRG Petra Nova Project (Amine Capture, CO<sub>2</sub> to EOR)





# NetPower Allam Cycle Demonstration Project (LaPorte, TX)



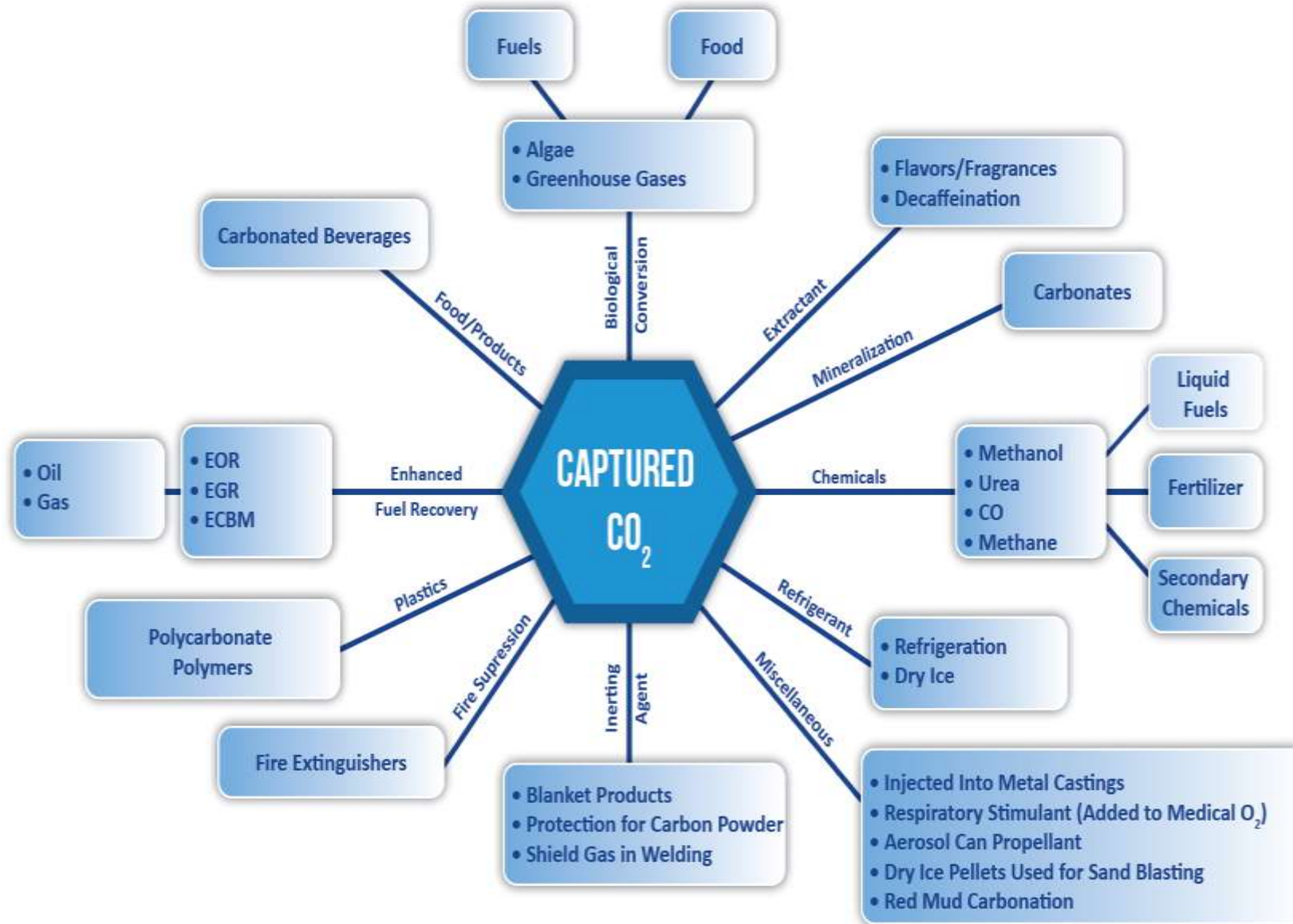


# Climeworks Direct Air Capture System (Switzerland)



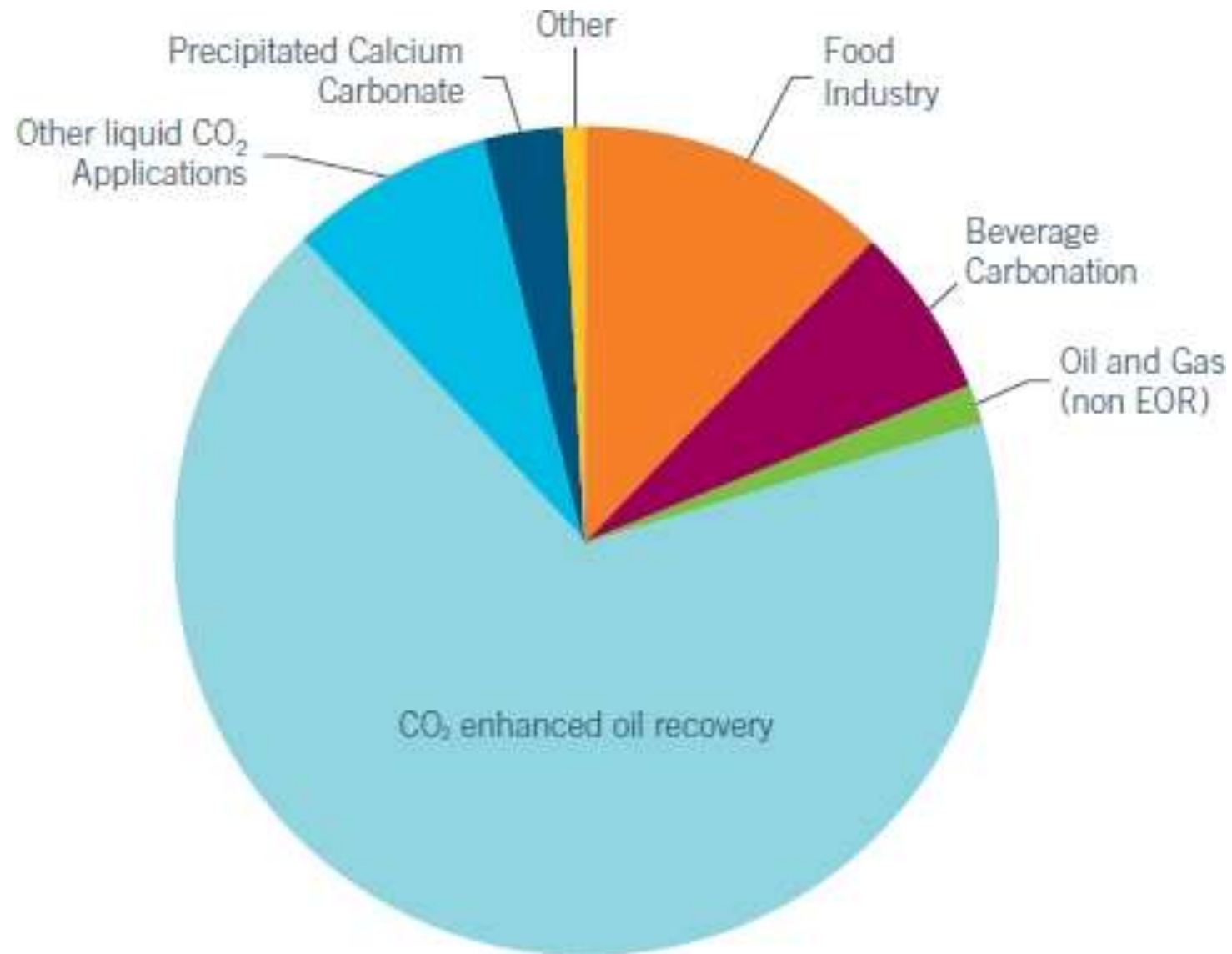


# Uses of CO<sub>2</sub>





# Major Uses of CO<sub>2</sub> in the U.S.



# Accelerating investments to mitigate CO<sub>2</sub>

Climate Investment's interest in CCUS  
projects, May 2019

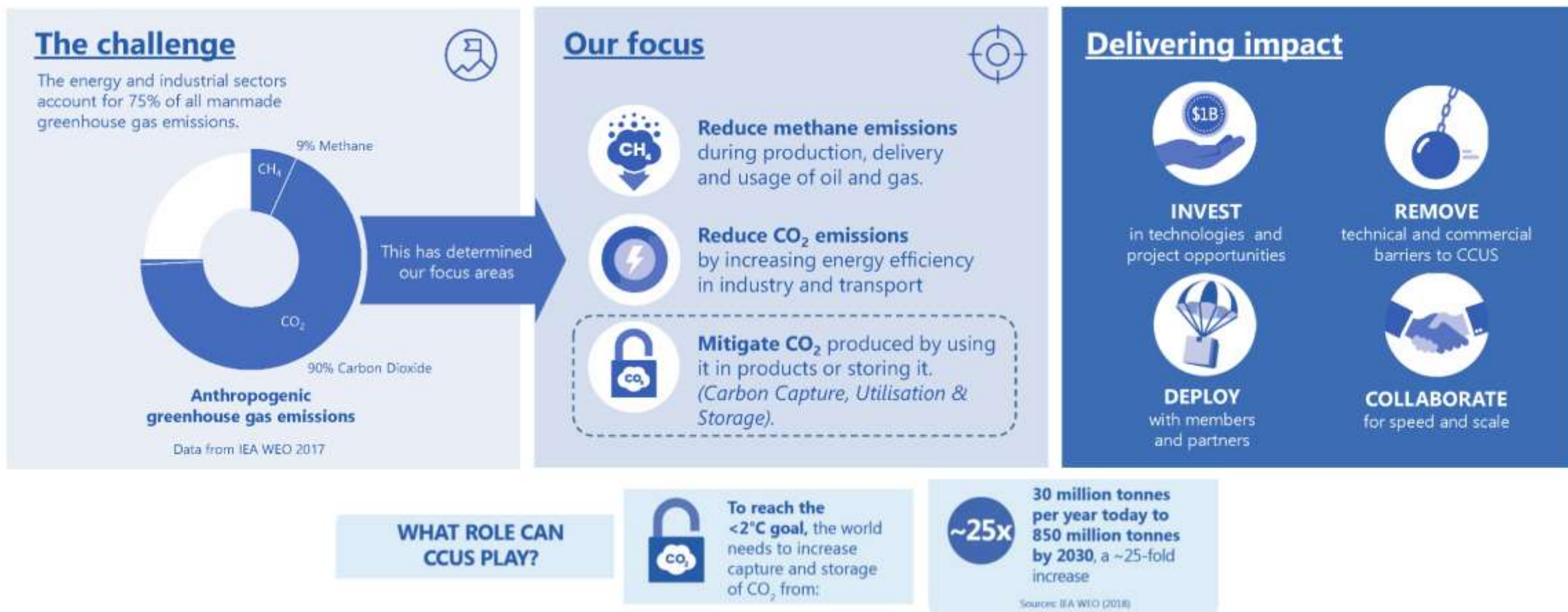


**Damien Gerard** | OCGI Climate Investments

# Climate Investments

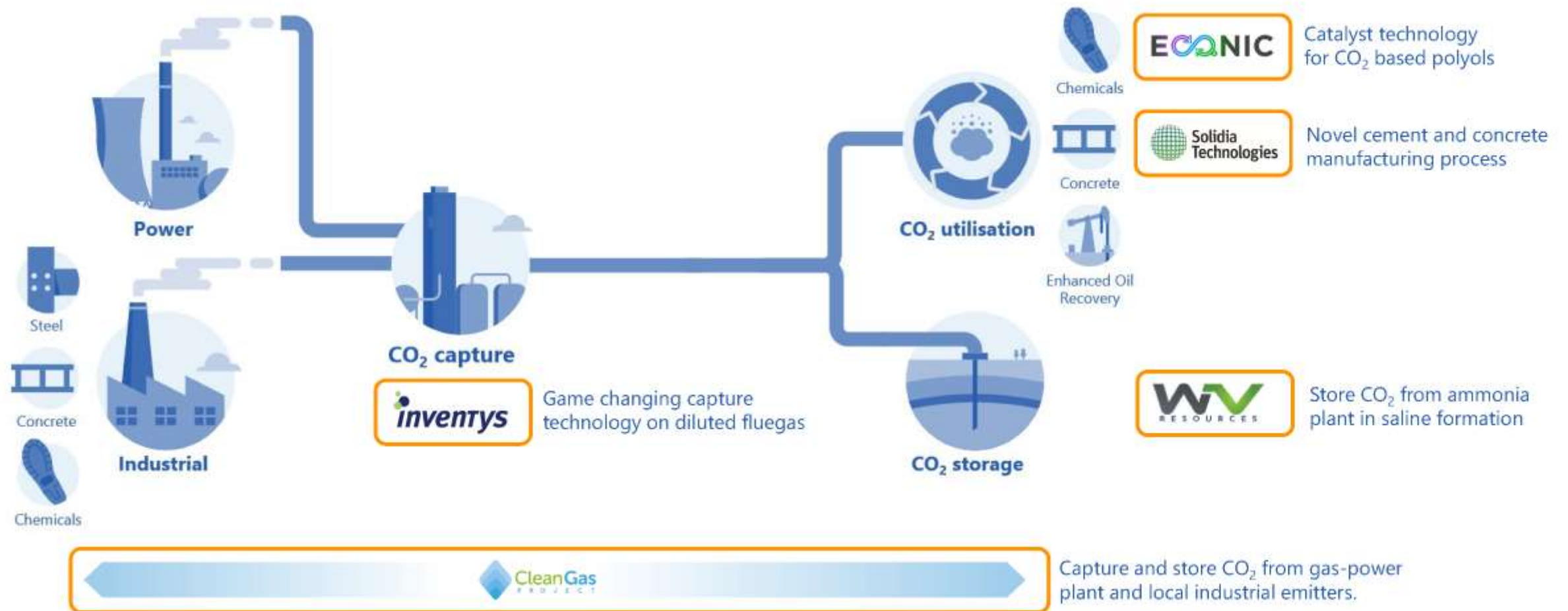
## Our mission

Climate Investments is a \$1B fund established to lower the carbon footprint of the energy and industrial sectors. The fund was created by the CEOs of the Oil and Gas Climate Initiative to take practical action on climate change.



# The Carbon Capture, Utilization and Storage (CCUS) Value Chain

## CI's CCUS investments across value chain





# CI's Investment Goals and Value Proposition

## Accelerate CCUS deployment



- Investing in early project stages (Pre-FEED & FEED)
- Supporting creative business models
- Promoting scalable technologies and repeatable projects
- Facilitating de-risking CCUS projects for long-term impact

## Unlock Capital Markets



- Deploying OGCI capital to catalyse investment
- Fostering innovative commercial value chains
- De-risking the CCUS value chain to increase investor confidence

Near term US is key focus area for viable CCUS projects and technology (45Q & LCFS Tax Credits)

## CCUS Investments Day

SEPTEMBER  
12-13  
2019



Applications  
open  
April 2019



Chicago IL



OIL AND GAS CLIMATE INITIATIVE

# Carbon Capture, Utilization and Storage (CCUS) Investments Day

Every year, the world emits >35 billion tonnes of CO<sub>2</sub> into the atmosphere, causing global warming. CCUS allows us to capture CO<sub>2</sub> and recycle it into useful products or store it. Our goal is to invest in projects and technologies that will keep CO<sub>2</sub> out of the atmosphere.

## OGCI Climate Investments invites you to our 2019 CCUS Investments Day

- We will invest in CCUS projects and supporting technologies that are near commercialization and can be deployed at scale with a goal of reducing the CO<sub>2</sub> footprint of the energy and industrial sectors. We are looking for:
  - Commercial projects that result in significant utilization or storage of CO<sub>2</sub>
  - Technologies that can significantly lower the cost of CO<sub>2</sub> capture or can create products that utilize CO<sub>2</sub>
- OGCI member companies, selected financial firms, business partners and policy makers will attend with a view to investing and incentivizing projects to completion
- Presentations by a selected shortlist of projects and companies seeking investment
- Invitation-only event hosted by Climate Investments

## DUAL CHALLENGE BY 2040:



**+38% in Energy Demand** driven by population growth to 9.2B and economic growth nearly doubling global GDP



**-45% in GHG emissions** needed to limit global warming to <2°C above pre-industrial levels

Sources: IEA WEO (2018), OECD (2018) & UN (2017)

## WHAT ROLE CAN CCUS PLAY?



**To reach the <2°C goal**, the world needs to increase capture and storage of CO<sub>2</sub> from:

**~25x**

**30 million tonnes per year today to 850 million tonnes by 2030**, a ~25-fold increase

Sources: IEA WEO (2018)



ExxonMobil



السعودية  
Saudi Aramco







# **Panel Discussion – Financing CCUS; Monetization of 45Q Tax Credits**



**Speakers: Matt Shanahan (Marathon Capital), Stephen Johnson (Illinois Clean Fuels), Bret Logue (GrandView Capital)**  
**Moderator: Shariff Barakat (Nixon Peabody)**

# Financing Carbon Capture and Sequestration – Project Components

## CO<sub>2</sub> Source



- Ethanol
- Methanol
- Coal
- Natural Gas
- Waste-to-fuel
- Etc.

## Capture Equipment



- Power: Amine
- Power: Allam Cycle
- Industrial: Compression
- Industrial: Syngas cleanup

## Transport



- Pipeline

## CO<sub>2</sub> Sink

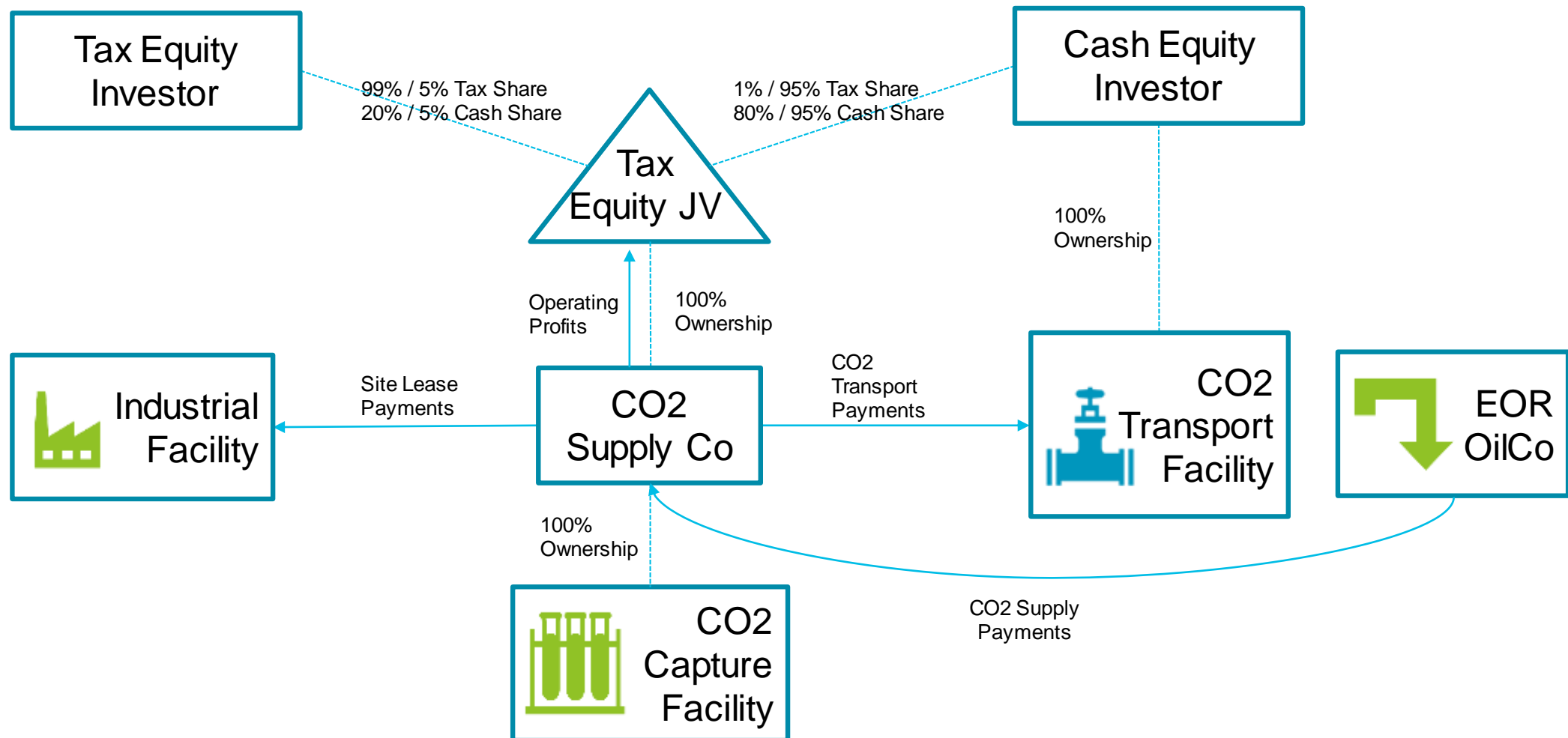


- Contracted Off-take
- New EOR Opportunity
- Depleted Oil & Gas Wells
- Saline Formation



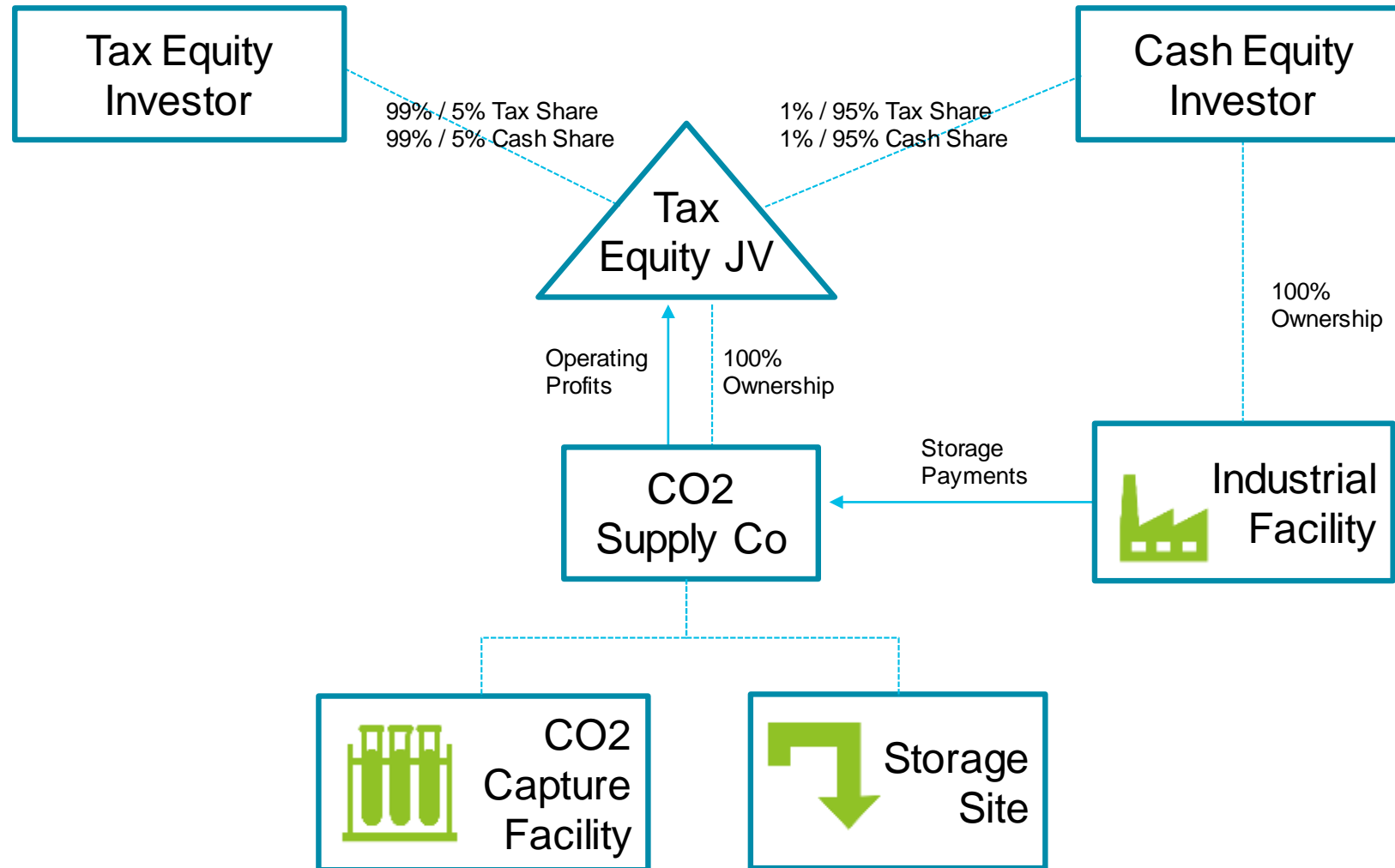
# 45Q Tax Equity Structure – EOR Sequestration

## Partnership Flip



# 45Q Tax Equity Structure – Sequestration Only

## Partnership Flip



# THANK YOU

## **Shariff Barakat**

Associate, Nixon Peabody LLP

## **Eric Cesnik**

Counsel, Nixon Peabody LLP

## **Ernest Chung**

Counsel, Nixon Peabody LLP

## **Brad Crabtree**

**Keynote Speaker**

Vice President Carbon  
Management, Great Plains Institute

## **Ryan Edwards**

Office of Sen. Sheldon Whitehouse

## **Ellen Friedman**

Partner, Nixon Peabody LLP

## **Damien Gerard**

CCUS Projects, OGCI Climate  
Investments LLP

## **Stephen Johnson**

President and Founder, Illinois  
Clean Fuels

## **Bret Logue**

Managing Partner, Grandview  
Capital

## **Paul Plath**

President and CEO, E3 Consulting

## **Wayne Rowe**

Carbon Services Business  
Manager, Schlumberger

## **Matt Shanahan**

Managing Director, Marathon  
Capital